# TOWN OF PLAISTOW, NEW HAMPSHIRE

Financial Statements
December 31, 2014

and

**Independent Auditor's Report** 

# TOWN OF PLAISTOW, NEW HAMPSHIRE FINANCIAL STATEMENTS December 31, 2014

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# TOWN OF PLAISTOW, NEW HAMPSHIRE FINANCIAL STATEMENTS December 31, 2014

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#### CERTIFIED PUBLIC ACCOUNTANTS

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Selectmen and Town Manager Town of Plaistow, New Hampshire

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Plaistow, New Hampshire as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Plaistow, New Hampshire, as of December 31, 2014, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the schedule of funding progress for other post-employment benefits on pages i-vi and 23-26 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Plaistow, New Hampshire's basic financial statements. The combining nonmajor governmental and fiduciary fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor governmental and fiduciary fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor governmental and fiduciary fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Manchester, New Hampshire

Vackon Clikry + Company PC

December 23, 2015

Presented herewith please find the Management Discussion & Analysis for the Town of Plaistow, New Hampshire for the year ending December 31, 2014. The responsibility for accuracy of the data, the completeness and fairness of this document (including all disclosures) rests with management. To the best of our knowledge and belief, the data contained herein is accurate in all material respects. This report and its content have been designed to fairly present the Town's financial position, including the result of operations of all the funds of the Town. All the disclosures necessary to enable and to assist the reader in acquiring an accurate understanding of the Town's financial activities have been included.

The Town's management is responsible for establishing accounting and internal control structures designed to ensure that the physical, data, informational, intellectual, and human resource assets of the Town are protected from loss, theft and misuse, and to ensure that adequate accounting information is maintained and reported in conformity with generally accepted accounting principles (GAAP). Management also strives to ensure that these assets are put to good and effective use. The internal control structure is designed to provide reasonable assurances that these objectives are attained.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The financial statements presented herein include all of the activities of the Town of Plaistow, New Hampshire using the integrated approach as prescribed by GASB Statement 34.

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements include three components:

- 1. Government-wide financial statements:
- 2. Fund financial statements, and
- 3. Notes to the basic financial statements.

This report also contains supplementary information in addition to the basic financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to most private-sector companies.

The statement of net position presents information on all of the Town's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net position changed during the most recent year. All of the current year's revenue and expenses are taken into account regardless of when cash is received or paid.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The fund financial statements, focus on the individual parts of the Town government, and report the Town's operations in more detail than the government-wide statements. The Town's funds are divided into two categories: governmental funds and fiduciary funds.

Governmental Funds: Most of the basic services provided by the Town are financed through governmental funds. Unlike the government-wide financial statements, the governmental fund financial statements are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted into cash. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. The basic governmental fund financial statements can be found on pages 3-4.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented here with similar information presented in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between the governmental activities statement of net position and statement of activities.

The Town of Plaistow maintains numerous individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, which is considered to be the Town's only major fund. Data from the other governmental funds are combined into a single, aggregate presentation.

**Fiduciary Funds**: These funds are used to account for resources held for the benefit of parties outside the Town government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the Town's own programs. The Town's fiduciary funds on pages 5-6 include the private-purpose trust funds and agency funds.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and the fund financial statements. These notes to the basic financial statements begin on page 7.

#### **Required Supplementary Information**

The basic financial statements and accompanying notes are followed by a section of required supplementary information. This section includes a budgetary comparison schedule for the Town's major governmental fund and includes a reconciliation between the reported activity of the revenues, expenditures and operating transfers for budgetary purposes (Schedule 1) and the

activity as presented in the governmental fund financial statements (Exhibit D). The Town's only major governmental fund for 2014 is the General Fund. Beginning this year, the Town has also complied with GASB Statement No. 45, and has included a Schedule of Funding Progress for Other Post-employment Benefits on page 24.

#### Other Supplementary Information

Other supplementary information includes combining financial statements for non-major governmental funds and fiduciary funds.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

#### **Statement of Net Position**

Net position of the Town of Plaistow as of December 31, 2014 and 2013 are as follows:

	<u>2014</u>	<u>2013</u>
Current assets	\$ 13,754,413	\$ 13,026,283
Capital assets	11,611,544	11,500,989
Total assets	25,365,957	24,527,272
Long-term liabilities	295,277	212,027
Other liabilities	7,793,917	7,482,453
Total liabilities	8,089,194	7,694,480
Deferred inflows of resources	4,991	3,979
Net position:		
Net investment in capital assets	11,504,945	11,451,474
Restricted	397,897	221,898
Unrestricted	5,368,930	5,155,441
Total net position	\$ 17,271,772	\$ 16,828,813

The largest portion of the Town's net position reflects its investment in capital assets such as land, buildings, equipment, and infrastructure, less any related outstanding debt used to acquire those assets. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves generally cannot be used to liquidate these liabilities.

An additional portion of the Town's net position represents resources that are subject to external restrictions on how they may be used. For the Town of Plaistow, those restrictions include those related to permanent trust funds, library and other police and public safety grant funds.

#### **Statement of Activities**

The Town's net position increased by \$442,959 or 2.63% during the current year. Total revenue of \$8,773,479 exceeded expenses of \$8,330,520.

Property and other taxes brought in \$5,170,473 in revenues. Licenses and permits generated \$1,641,693 in revenues. Other revenues consisted of charges for services, operating grants and contributions, capital grants and contributions, interest and investment earnings, and miscellaneous revenues.

Changes in net position for the years ending December 31, 2014 and 2013 are as follows:

		2014		<u>2013</u>
Revenues				
Program revenues:				
Charges for services	\$	397,099	\$	418,633
Operating grants and contributions		495,458		456,281
Capital grants and contributions		30,000		46,666
General revenues:				
Property and other taxes		5,170,473		4,941,110
Licenses and permits		1,641,693		1,475,978
Grants and contributions		364,619		338,306
Interest and investment earnings		7,244		9,261
Miscellaneous		663,923		658,350
Contributions to permanent fund principal		2,970	************	1,325
Total revenues	***************************************	8,773,479		8,345,910
Expenses				
General government		2,923,696		2,862,612
Public safety		2,826,018		2,789,111
Highways and streets		844,920		809,044
Health and welfare		160,615		169,438
Sanitation		616,127		634,426
Water distribution and treatment		91,528		52,345
Culture and recreation		815,187		757,687
Conservation		52,429		2,756
Total expenses	***************************************	8,330,520		8,077,419
Change in net position		442,959		268,491
Net position, beginning of year		16,828,813		16,560,322
	•		•	
Net position, end of year	\$	17,271,772	\$	16,828,813

The Town's expenses cover a range of services. The largest expenses were for general government and public safety, which accounted for 69.02% of total expenses.

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

As noted earlier, the Town's uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

#### General Fund

The general fund is the main operating fund of the Town. At the end of the current year, the general fund had a fund balance of \$4,039,409. This includes an unassigned amount of \$2,115,265. The total General Fund fund balance increased \$187,297 from December 31, 2013.

#### Other Governmental Funds

The total fund balance of \$1,108,775 in the other governmental funds is restricted for the purposes of the individually established fund. The largest portion of this total represents the balance in the Water Supression Fund (\$451,721 or 40.74%), Conservation Fund (\$156,653 or 14.13%), Permanent Fund (\$130,078 or 11.74%) and the Impact Fees Fund (\$121,528 or 10.96%).

#### GENERAL FUND BUDGETARY HIGHLIGHTS

Budgetary information for the major governmental fund (the General Fund) is included in the Required Supplementary Information section on page 23.

The actual budgetary revenues exceeded the budget for estimated revenues by \$535,322. The Town received \$235,517 more in taxes, \$71,693 in licenses and permits, \$57,000 in intergovernmental, and \$171,112 from miscellaneous sources.

The actual budgetary expenditures were less than the budgeted appropriations by \$47,727.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

The Town considers a capital asset to be an asset whose cost exceeds \$30,000 and has a useful life of greater than one year. Assets are depreciated using the straight-line method over the course of their useful life.

The Town's investment in capital assets for its governmental activities as of December 31, 2014 is \$16,470,355. Accumulated depreciation amounts to \$4,858,811, leaving a net book value of \$11,611,544. This investment in capital assets includes equipment, real property, infrastructure, and land. Infrastructure assets are items that are normally immovable and of value only to the Town. Additional information on the Town's capital assets can be found in Note 5 of the Notes to the Basic Financial Statements.

#### **Long-Term Obligations**

At December 31, 2014 the Town had two outstanding capital leases used to finance police vehicles, as well as a lease for the highway chipper. Outstanding balance at December 31, 2014 totals \$106,599. The leases mature in 2015, 2016 and 2018.

Additional information on the Town's long-term obligations can be found in Note 7 of the Notes to the Basic Financial Statements.

#### ECONOMIC FACTORS

The Town of Plaistow continues to review and update our capital investment plan (CIP) to accommodate and anticipate the needs of the community and its continued operation based on continued growth. We are continuing to experience significant residential growth and commercial property development. In addition, many other retail locations have been retrofitted for smaller businesses. Also, we have seen the development of several major residential locations which directly impacts our education and government services to be provided

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town's finances for all of Plaistow citizens, taxpayers, customers, investors, and creditors. This financial report seeks to demonstrate the Town's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: Town of Plaistow, New Hampshire, 145 Main Street, Plaistow, New Hampshire 03865.

#### EXHIBIT A

# TOWN OF PLAISTOW, NEW HAMPSHIRE

# **Statement of Net Position**

December 31, 2014

	Governmental <u>Activities</u>
ASSETS	
Current Assets:	
Cash and cash equivalents	\$ 10,782,085
Investments	1,582,580
Taxes receivable, net	1,142,096
Accounts receivable, net	147,678
Due from other governments	69,541
Prepaid expenses Total Current Assets	30,433
Total Current Assets	13,754,413
Noncurrent Assets:	
Capital assets:	
Non-depreciable capital assets	4,041,113
Depreciable capital assets, net	7,570,431
Total Noncurrent Assets	11,611,544
Total Assets	25,365,957
DEFERRED OUTFLOWS OF RESOURCES	
Total Deferred Outflows of Resources	
LIABILITIES	
Current Liabilities:	
Accounts payable	291,700
Accrued expenses	32,111
Due to other governments	7,411,895
Current portion of capital leases payable	58,211
Total Current Liabilities	7,793,917
Noncurrent Liabilities:	
Capital leases payable	48,388
Other post-employment benefits payable	52,779
Compensated absences	194,110
Total Noncurrent Liabilities	295,277
Total Liabilities	8,089,194
DEFERRED INFLOWS OF RESOURCES	
Unearned other revenue	4,991
Total Deferred Inflows of Resources	4,991
NET POSITION	
Net investment in capital assets	11,504,945
Restricted	397,897
Unrestricted	5,368,930
Total Net Position	<u>\$ 17,271,772</u>

# EXHIBIT B TOWN OF PLAISTOW, NEW HAMPSHIRE Statement of Activities

For the Year Ended December 31, 2014

			harges for	Net (Expense) Revenue and Changes in Net Position  Governmental				
Functions/Programs	<u>Expenses</u>		Services		rants and ntributions	Grants an <u>Contribution</u>		Activities
Governmental Activities:								
General government	\$ 2,923,696	\$	10,238					\$ (2,913,458)
Public safety	2,826,018		125,906	\$	337,382	\$	30,000	(2,332,730)
Highways and streets	844,920				133,934			(710,986)
Sanitation	616,127							(616,127)
Water distribution and treatment	91,528		165,188		24,142			97,802
Health and welfare	160,615		1,811					(158,804)
Culture and recreation	815,187		93,956					(721,231)
Conservation	52,429							(52,429)
Total governmental activities	\$ 8,330,520	\$	397,099	\$	495,458	\$	30,000	(7,407,963)
	General revenues:							
	Property and other	er tax	kes					5,170,473
	Licenses and peri	mits						1,641,693
	Grants and contri	butio	ons:					
	Rooms and mea	ls tax	x distribution	)				364,619
	Interest and inves	stmei	nt earnings					7,244
	Miscellaneous							663,923
	Contributions to p							2,970
	Total general			ıtribut	ions to			
	permanent f							7,850,922
	Change in net	•		442,959				
	Net position - beg		ng of year					16,828,813
	Net position - end	ing						<u>\$ 17,271,772</u>

#### EXHIBIT C

# TOWN OF PLAISTOW, NEW HAMPSHIRE

**Balance Sheet** 

#### **Governmental Funds**

December 31, 2014

	General <u>Fund</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
ASSETS			
Cash and cash equivalents	\$ 9,835,624	\$ 946,461	\$ 10,782,085
Investments	1,452,502	130,078	1,582,580
Taxes receivable, net	1,142,096		1,142,096
Accounts receivable, net	25,070	122,608	147,678
Due from other governments	43,489	26,052	69,541
Due from other funds	149,274	63,493	212,767
Prepaid expenses	30,433	1 200 (02	30,433
Total Assets	12,678,488	1,288,692	13,967,180
DEFERRED OUTFLOWS OF RESOURCES			
Total Deferred Outflows of Resources			<del></del>
Total Assets and Deferred Outflows of Resources	\$ 12,678,488	\$ 1,288,692	\$ 13,967,180
Total Assets and Deferred Outflows of Resources	\$ 12,070,400	D 1,200,092	\$ 13,907,180
L LA DIL ITUDO			
LIABILITIES  Accounts payable	\$ 261,084	\$ 30,616	\$ 291,700
Accounts payable Accrued expenses		\$ 30,616	. , , , , , , , , , , , , , , , , , , ,
	32,111		32,111
Due to other governments Due to other funds	7,411,895	149,274	7,411,895 212,767
Total Liabilities	63,493 7,768,583	179,890	7,948,473
rotal Liabilities	7,700,303	179,090	7,940,473
DEFERRED INFLOWS OF RESOURCES			
Unearned tax revenue	865,532		865,532
Unearned other revenue	4,964	27	4,991
Total Deferred Inflows of Resources	870,496	27	870,523
rotal Deferred Inflows of Resources			0.0,323
FUND BALANCES			
Nonspendable	40,933	109,613	150,546
Restricted	58,294	219,490	277,784
Committed	1,157,538	656,524	1,814,062
Assigned	667,379	123,148	790,527
Unassigned (deficit)	2,115,265		2,115,265
Total Fund Balances	4,039,409	1,108,775	5,148,184
Total Liabilities, Deferred Inflows of Resources		***************************************	
and Fund Balances	\$ 12,678,488	\$ 1,288,692	
Amounts reported for governmental activities in the state	ment of		
net position are different because:			
Capital assets used in governmental activities are no			
resources and, therefore, are not reported in the fur	nds		11,611,544
Property taxes are recognized on an accrual basis in			0 ( 5 40 0
statement of net assets, not the modified accrual be	asis		865,532
Long town lightlift and not due and an orbit in the			
Long-term liabilities are not due and payable in the c			
period and therefore are not reported in the funds. liabilities at year end consist of:	Long-term		
Capital leases payable			(106 500)
Other post-employment benefits payable			(106,599)
Compensated absences payable			(52,779) (194,110)
Net position of governmental activities			\$ 17,271,772
rec position of governmental activities			\$ 11,2/1,//2

EXHIBIT D  TOWN OF PLAISTOW, NEW HAMPSHIRE Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds
For the Year Ended December 31, 2014
Nonr
General Govern

TOWN OF PLAISTOW, NEW HAMPSHIRE
Reconciliation of the Statement of Revenues, Expenditures
and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
For the Year Ended December 31, 2014

			\$ 395,594										110,555				54,176				(81 179)		(81,179)		(81,179)				24,095						(60,282)		\$ 442,959			
			Net Change in Fund Balances - Total Governmental Funds		Amounts reported for governmental activities in the	statement of activities are different because:		Governmental funds report capital outlays as expenditures.	However, in the statement of activities, the cost of those	assets is allocated over their estimated useful lives as	depreciation expense. This is the amount by which	capital outlay exceeded depreciation expense in the	current period.		Revenues in the statement of activities that do not provide	current financial resources are not reported as revenues	in the funds.		Proceeds from capital leases are other financing sources in	the funds, but capital leases increase long-term liabilities in	the statement of net position.		Repayment of principal on capital leases is an expenditure in	the governmental funds, but the repayment reduces	long-term liabilities in the statement of net position.		Some expenses reported in the statement of activities,	such as compensated absences and other post-employment	benefits, do not require the use of current financial resources	and therefore are not reported as expenditures in	governmental funds.		Change in Net Position of Governmental Activities							
Total	Governmental <u>Funds</u>		\$ 5,116,297	1,641,693	890,077	388,871	7,244	675,121	8,719,303				2,824,076	2,703,641	1,024,064	616,127	61,875	161,114	722,545	21,808	269,638	8,404,888		314,415			81,179	163,588	(163,588)	81,179		395,594	4 752 500	4,136,390	\$ 5,148,184					
Nonmajor	Governmental <u>Funds</u>				\$ 149,470	293,598	1,272	123,398	567,738					178,349			24,143		8,356	19,314	83,691	313,853		253,885				59,000	(104,588)	(45,588)		208,297	000	700,470	\$ 1,108,775					
7	Ceneral Fund		\$ 5,116,297	1,641,693	740,607	95,273	5,972	551,723	8,151,565				2,824,076	2,525,292	1,024,064	616,127	37,732	161,114	714,189	2,494	185,947	8,091,035		60,530			81,179	104,588	(59,000)	126,767		187,297	2 057 117	3,022,112	\$ 4,039,409					
		Revenues:	Taxes	Licenses and permits	Intergovernmental	Charges for services	Interest and investment income	Miscellaneous	Total Revenues		Expenditures:	Current operations:	General government	Public safety	Highways and streets	Sanitation	Water distribution and treatment	Health and welfare	Culture and recreation	Conservation	Capital outlay	Total Expenditures		Excess revenues over (under) expenditures		Other financing sources (uses):	Proceeds from capital lease	Transfers in	Transfers out	Total other financing sources (uses)		Net change in fund balances		rund balances at beginning of year (as restated)	Fund balances at end of year					

# EXHIBIT E

# TOWN OF PLAISTOW, NEW HAMPSHIRE

# **Statement of Fiduciary Net Position**

# **Fiduciary Funds**

December 31, 2014

ASSETS	Private- Purpose <u>Trust Funds</u>	Agency <u>Funds</u>
Cash and cash equivalents		\$ 332,035
Investments	\$ 5,533	
Total Assets	5,533	\$ 332,035
DEFERRED OUTFLOWS OF RESOURCES Total Deferred Outflows of Resources		
LIABILITIES		
Deposits		\$ 256,967
Due to other governments		75,068
Total Liabilities		\$ 332,035
DEFERRED INFLOWS OF RESOURCES Total Deferred Inflows of Resources	-	
NET POSITION		
Held in trust	5,533	
Total Net Position	\$ 5,533	

#### **EXHIBIT F**

# TOWN OF PLAISTOW, NEW HAMPSHIRE

# Statement of Changes in Fiduciary Net Position Fiduciary Funds

For the Year Ended December 31, 2014

	Private-
	Purpose
	Trust Funds
ADDITIONS:	
Investment earnings:	
Interest	\$
Total Additions	<b></b>
Change in Net Position	-
Net Position - beginning of year	5,533
Net Position - end of year	\$ 5,533

#### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Town of Plaistow, New Hampshire conform to accounting policies generally accepted in the United States of America for local governmental units, except as indicated hereinafter. The following is a summary of significant accounting policies.

#### Financial Reporting Entity

The Town of Plaistow, New Hampshire (the "Town") was incorporated in 1749. The Town operates under the Town Meeting/Board of Selectmen/Town Manager form of government and performs local governmental functions authorized by State law.

The financial statements include those of the various departments governed by the Board of Selectmen and other officials with financial responsibility. The Town has no other separate organizational units, which meet criteria for inclusion in the financial statements as defined by the Governmental Accounting Standards Board (GASB).

#### Basis of Presentation

The Town's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### 1. Government-Wide Financial Statements:

The statement of net position and the statement of activities display information about the Town as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the Town at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Town's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Town. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Town.

#### 2. Fund Financial Statements:

During the year, the Town segregates transactions related to certain Town functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Town at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a

separate column. Nonmajor funds are aggregated and presented in a single column. The fiduciary funds are reported by type.

#### Fund Accounting

The Town uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The Town employs the use of two categories of funds: governmental and fiduciary.

#### 1. Governmental Funds:

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The following is the Town's major governmental fund:

The *General Fund* is the main operating fund of the Town and is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Fiduciary Funds:

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into two classifications: private purpose trust funds and agency funds. Trust funds are used to account for assets held by the Town under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the Town's own programs. The Town maintains private purpose trust funds which account for monies designated to benefit individuals within the Town. The Town's agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations. The Town's agency funds consist of planning board escrow deposits and impact fees held for the school.

#### Measurement Focus

#### 1. Government-Wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the Town are included on the Statement of Net Position.

## 2. Fund Financial Statements:

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This

approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation schedule with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private purpose trust funds are reported using the economic resources measurement focus.

#### Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting arise in the recognition of revenue, the recording of unearned revenue, and in the presentation of expenses versus expenditures.

#### 1. Revenues – Exchange and Non-exchange Transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the Town, available means expected to be received within sixty days of year end.

Non-exchange transactions, in which the Town receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied (see Note 2). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the Town must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the Town on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: property taxes and interest on investments.

Licenses and permits, and miscellaneous revenues are recorded as revenues when received in cash because they are generally not measurable until actually received.

#### 2. Unearned Revenue:

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as advances from grantors. On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as unearned revenue.

#### 3. Expenses/Expenditures:

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization are not recognized in governmental funds.

#### **Budgetary Data**

The Town's budget represents functional appropriations as authorized by annual or special Town meetings. The Selectmen may transfer funds between operating categories as they deem necessary. The Town adopts its budget under State regulations, which differ somewhat from accounting principles generally accepted in the United States of America in that the focus is on the entire governmental unit rather than on the basis of fund types.

State law requires balanced budgets but permits the use of beginning fund balance to reduce the property tax rate. For the year ended December 31, 2014, the Town applied \$750,000 of its unassigned fund balance to reduce taxes.

#### Investments

Investments are stated at their fair value in all funds. Certificates of deposit with a maturity of greater than ninety days from the date of issuance are included in investments.

#### Taxes Receivable

Taxes levied during the current year and prior and uncollected at December 31, 2014 are recorded as receivables net of reserves for estimated uncollectible amounts of \$538,000.

#### Accounts Receivable

The Town recognizes uncollectible accounts under the allowance method. Accounts receivable in the General Fund and Nonmajor Governmental Funds have been recorded net of reserves for estimated uncollectible amounts of \$34,851 and \$8,501, respectively.

#### Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the government-wide statement of net position, but are not reported in the governmental fund financial statements.

All capital assets including infrastructure and intangible assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair values as of the date received. The Town maintains a capitalization threshold of \$30,000. The Town's infrastructure consists of roads, bridges, sidewalks, water purification and

distribution system, and similar items. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

The Town is not required to retroactively report its general infrastructure (e.g. roads, bridges, and sidewalks). Infrastructure records have been maintained effective January 1, 2004 and are included in these financial statements.

All reported capital assets except for land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the Town's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Years</u>
Infrastructure	25-50
Buildings and improvements	15-50
Vehicles and equipment	5-50

#### Compensated Absences

Dependent upon length of service, full time employees, other than the police department, earn vacation at five to twenty days per year dependent on length of service. Pursuant to the Town's personnel policy, employees may accumulate (subject to certain limitations) unused vacation and upon severance of employment, will be compensated for such amounts at current rates of pay.

Full time employees, other than the police department, may accumulate sick leave days at a rate of one per month, cumulative to a maximum of 90 days. Upon termination, an employee will be reimbursed for half of the unused accumulated sick leave days in excess of a minimum of 20 days.

Police department employees accumulate earned time dependent upon length of service. All unused earned time is paid upon termination.

For governmental fund financial statements, compensated absences are reported as liabilities and expenditures as payments come due each period upon the occurrence of employee death or retirement. The entire compensated absence liability is reported on the government-wide financial statements.

#### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as liabilities in the fund financial statements only to the extent that they are due for payment during the current year.

#### Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances on any borrowings used for the

acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

The Town's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### Fund Balance Policy

GASB Statement 54 established new fund balance classifications and changed the definition of governmental fund types. Under Statement 54, the Town has segregated fund balance into five classifications: Nonspendable, Restricted, Committed, Assigned, and Unassigned. The components of fund balance are defined as follows:

- <u>Nonspendable Fund Balance</u>: Amounts that are not in a spendable form or are required to be maintained intact.
- <u>Restricted Fund Balance</u>: Amounts constrained to specific purposes by their providers through constitutional provisions or by enabling legislation. Restrictions may be changed or lifted only upon the consent of the external resource provider or enabling legislation.
- <u>Committed Fund Balance</u>: Amounts constrained to specific purposes by a government itself using its highest level of decision-making authority. To be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.
- <u>Assigned Fund Balance</u>: Amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority.
- <u>Unassigned Fund Balance</u>: Amounts that are available for any purpose; these amounts are reported only in the General Fund, except for any deficit fund balance of another governmental fund.

As of December 31, 2014, the Town has not adopted a fund balance policy. In instances when expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available, restricted fund balance is considered to have been spent first. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications may be applied, committed resources are to be applied first, followed by assigned and unassigned.

#### Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/ expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/ expenses to the funds that initially paid for them are not presented in the financial statements.

#### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates. Significant estimates include depreciation expense, the allowance for uncollectible taxes and the liability for other post-employment benefits.

#### NOTE 2—PROPERTY TAXES

Taxes are levied on the assessed valuation of all taxable real property as of the prior April 1 (\$849,982,037 as of April 1, 2014) and are due in two installments on July 1, 2014 and December 1, 2014. Taxes paid after the due dates accrue interest at 12% per annum. Property taxes are recognized as revenue when received in cash or if available to finance current period operations (within sixty days of year end).

Under State law, the Tax Collector obtains tax liens on properties which have unpaid taxes in the following calendar year after taxes were due for the amount of unpaid taxes, interest and costs. These priority tax liens accrue interest at 18% per annum. If the property is not redeemed within a two year redemption period, the property may be tax deeded to the Town.

In accordance with State law, the Town collects taxes for the Timberlane Regional School District and Rockingham County, both independent governmental units, which are remitted to them as required by law. The Town also collects State of New Hampshire Education taxes, which are remitted directly to the school district. Total taxes appropriated during the year were \$15,246,895 and \$972,422 for the Timberlane Regional School District and Rockingham County, respectively. These taxes are not recognized as revenues in these financial statements. At December 31, 2014, the balance of the property tax appropriation due to the Timberlane Regional School District is \$7,411,895. The Town bears responsibility for uncollected taxes.

#### NOTE 3—RISK MANAGEMENT

The Town is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended December 31, 2014, the Town was a member of and participated in a public entity risk pool (Trust) for property and liability insurance and worker's compensation coverage. Coverage has not been significantly reduced from the prior year and settled claims have not exceeded coverage in any of the past three years.

The Trust agreements permit the Trust to make additional assessments to members should there be a deficiency in Trust assets to meet its liabilities. Accounting principles generally accepted in the United States of America require members of pools with a sharing of risk to determine whether or not such assessment is probable and, if so, a reasonable estimate of such assessment. At this time, the Trust foresees no likelihood of an additional assessment for any of the past years. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported. Based on the best available information there is no liability at December 31, 2014.

#### Property and Liability Insurance

The Trust provides certain property and liability insurance coverage to member towns, cities, and other qualified political subdivisions of New Hampshire. As a member of the Trust, the Town shares in contributing to the cost of and receiving benefit from a self-insured pooled risk management program. The program includes a Self-Insured Retention Fund from which is paid up to \$500,000 for each and every covered property, crime and/or liability loss that exceeds \$1,000, up to an aggregate of \$5,000,000.

Each property loss is subject to a \$1,000 deductible. All losses over the aggregate are covered by insurance policies.

#### Worker's Compensation

The Trust provides statutory worker's compensation coverage to member towns, cities, and other qualified political subdivisions of New Hampshire. The Trust is self-sustaining through annual member premiums and provides coverage for the statutorily required workers' compensation benefits and employer's liability coverage up to \$2,000,000. The program includes a Loss Fund from which is paid up to \$500,000 for each and every covered claim.

#### NOTE 4—DEPOSITS AND INVESTMENTS

Deposits and investments as of December 31, 2014 are classified in the accompanying financial statements as follows:

\$ 10,782,085
1,582,580
332,035
5,533
\$ 12,702,233

Deposits and investments at December 31, 2014 consist of the following:

Cash on hand	\$	100
Deposits with financial institutions	1	1,114,020
Investments		1,588,113
	<u>\$ 1</u>	2,702,233

The Town's investment policy for governmental fund types requires that deposits and investments be made in New Hampshire based financial institutions that are participants in one of the federal depository insurance programs. The Town limits its investments to demand deposits, money market accounts, certificates of deposit, obligations of the US Government maturing in less than one year, and repurchase agreements in accordance with New Hampshire State law (RSA 41:29) or the New Hampshire Public Deposit Investment Pool (NHPDIP), an external investment pool.

Responsibility for the investments of the expendable trust funds, permanent funds, and private-purpose trust funds is with the Board of Trustees of Trust Funds. Investments of the library funds are at the discretion of the Library Trustees.

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

The Town's policy states that the Treasurer may place any excess funds that are not immediately needed for the purpose of expenditure into certificates of deposit, obligations of the United States government, or the NHPDIP. The investment policy of the Trustees of Trust Funds states that funds may be invested in the NHPDIP or obligations guaranteed by the United States government. The Library Trustees have no policy with respect to credit risk.

The following is the actual rating at year end for each investment type:

<u>Investment Type</u>	$\underline{AAA}$
State investment pool	\$ 1,588,113

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The policy of the Town and the Trustees of Trust Funds states that investments shall be protected through third-party collateralized securities. The Library Trustees have no policy regarding custodial credit risk of its governmental funds.

Of the Town's deposits with financial institutions at year end, \$10,314,802 was collateralized by securities held by the bank in the bank's name.

#### Investment in NHPDIP

The Town is a voluntary participant in the New Hampshire Public Deposit Investment Pool (NHPDIP), an external investment pool. The NHPDIP is not registered with the United States Securities and Exchange Commission as an investment company. The NHPDIP was created by state law and is administered by a public body of state, local and banking officials.

The Town's exposure to derivatives is indirect through its participation in the NHPDIP. The Town's proportional share of these derivatives is not available. The fair value of the position in the investment pool is equal to the value of the pool shares.

#### NOTE 5—CAPITAL ASSETS

The following is a summary of changes in capital assets of the governmental activities:

	Balance 1/1/2014	Additions	Reductions	Balance 12/31/2014
Governmental activities:	1/1/2014	<u> Maditions</u>	<u>reductions</u>	12/31/2014
Capital assets not depreciated:				
Land	\$ 3,983,963			\$ 3,983,963
Construction in progress		\$ 57,150		57,150
Total capital assets not being depreciated	3,983,963	57,150	\$ -	4,041,113
Other capital assets:				
Infrastructure	2,959,441	260,512		3,219,953
Buildings and improvements	6,068,381			6,068,381
Vehicles and equipment	2,945,766	195,142		3,140,908
Total other capital assets at historical cost	11,973,588	455,654	***	12,429,242
Less accumulated depreciation for:				
Infrastructure	(559,803)	(69,246)		(629,049)
Buildings and improvements	(2,427,472)	(154,888)		(2,582,360)
Vehicles and equipment	(1,469,287)	(178,115)		(1,647,402)
Total accumulated depreciation	(4,456,562)	(402,249)	-	(4,858,811)
Total other capital assets, net	7,517,026	53,405	-	7,570,431
Total capital assets, net	\$ 11,500,989	<u>\$ 110,555</u>	\$	\$ 11,611,544

Depreciation expense was charged to governmental functions as follows:

Depreciation expense:	
General government	\$ 32,781
Public safety	170,579
Highways and streets	104,618
Water distribution and treatment	30,629
Culture and recreation	63,642

\$ 402,249

The balance of assets acquired through capital lease issuances as of December 31, 2014 is as follows:

Total governmental activities depreciation expense

Vehicles and equipment	\$ 190,303
Less: Accumulated depreciation	(15,267)
	\$ 175,036

#### NOTE 6—DEFINED BENEFIT PLAN

# Plan Description

The Town contributes to the New Hampshire Retirement System (NHRS), a cost-sharing multiple-employer defined benefit pension plan administered by the NHRS Board of Trustees. The plan provides service, disability, death and vested retirement allowances to plan members and beneficiaries. Benefit provisions are established and may be amended by the New Hampshire State legislature. The NHRS issues a publicly available financial report that includes financial statements and required supplementary

information for NHRS. That report may be obtained by writing to New Hampshire Retirement System, 54 Regional Drive, Concord, New Hampshire 03301.

#### **Funding Policy**

Covered police officers and fire employees are required to contribute 11.55% and 11.80%, respectively, of their covered salary, whereas general employees are required to contribute 7.0% of their covered salary. The Town is required to contribute at an actuarially determined rate. The Town's contribution rates for the covered payroll of police officers, fire employees, and general employees were 25.30%, 27.74% and 10.77%, respectively. The Town contributed 100% of the employer cost for public safety and general employees of the Town.

Per RSA-100:16, plan member contribution rates are established and may be amended by the New Hampshire State legislature and employer contribution rates are determined by the NHRS Board of Trustees based on an actuarial valuation. The Town's contributions to the NHRS for the years ending December 31, 2014, 2013, and 2012 were \$491,171, \$455,481 \$390,983, respectively, equal to the required contributions for each year.

#### NOTE 7—LONG-TERM OBLIGATIONS

#### Changes in Long-Term Obligations

The changes in the Town's long-term obligations for the year ended December 31, 2014 are as follows:

	Balance /1/2014	Additions	Reductions	Balance 2/31/2014	 ie Within ne Year
Governmental activities:					
Capital leases payable	\$ 49,515	\$ 113,970	\$ (56,886)	\$ 106,599	\$ 58,211
Compensated absences	186,607	164,469	(156,966)	194,110	-
Total governmental activities	\$ 236,122	\$ 278,439	\$ (213,852)	\$ 300,709	\$ 58,211

Compensated absences will be paid from the fund where the employee's salary is paid.

#### Capital Lease Obligations

Capital lease obligations represent lease agreements entered into for the financing of equipment acquisitions. These contracts are subject to cancellation should funds not be appropriated to meet payment obligations. Amounts are annually budgeted in the applicable functions. The following are the individual capital lease obligations outstanding at December 31, 2014:

Police vehicles due in annual installments of \$26,818; including interest at 5.50%, through May 2015.	\$ 25,420
Police vehicles due in annual installments of \$24,992; plus interest at 2.50%, through November 2016.	49,983
Highway chipper due in annual installments of \$7,799; plus interest at 2.50%, through November 2018.	31,196
, ,	\$ 106,599

Debt service requirements to retire capital lease obligations outstanding at December 31, 2014 are as follows:

Year Ending			
December 31,	<u>Principal</u>	<u>Interest</u>	<u>Totals</u>
2015	\$ 58,211	\$ 3,428	\$ 61,639
2016	32,790	1,209	33,999
2017	7,799	390	8,189
2018	7,799	195	7,994
	\$ 106,599	\$ 5,222	\$ 111,821

#### NOTE 8—OTHER POST-EMPLOYMENT BENEFITS

In addition to providing pension benefits, the Town provides dental, medical, pharmacy, and vision benefits to its eligible retirees and their covered dependents. Retirees over the age of 65 are covered by the Medicare supplemental plan. The following groups of retirees qualify for this benefit: Group I employees hired prior to July 1, 2011 are required to reach age 60 with no minimum service requirement, age 50 with 10 years of service, or 20 years of service where service plus age must be 70 or greater. If hired on or after July 1, 2011, the earlier of age 65 or age 60 with 30 years of service; Group II employees hired prior to July 1, 2011 are eligible at age 45 with 20 years of service or at age 60 with no minimum service requirement. If hired on or after July 1, 2011 the earlier of age 50 with 25 years of service, age 52.5 with 25 years of service or age 60. Retirees and surviving spouses pay the full costs of the benefits premiums. The benefits, benefit levels, employee contributions and employer contributions are governed by RSA 100-A:50. As of January 1, 2014, the alternative measurement method valuation date, 4 retirees and approximately 41 active employees meet the eligibility requirements. The plan does not issue a separate financial report.

#### Annual OPEB Costs

The Town's annual OPEB expense for the year ended December 31, 2014 is calculated based on the annual required contribution of the employer (ARC) an amount determined using the alternative measurement method in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid, on an ongoing basis, is projected to cover the normal cost each year and amortize the unfunded actuarial liability over a period of thirty years. The Town's annual OPEB cost for the year ending December 31, 2014, including the amount actually contributed to the plan and the change in the Town's net OPEB obligation based on the alternative measurement method valuation is as follows:

Annual Required Contribution (ARC)	\$	92,685
Interest on Net OPEB obligation (NOO)		-
Adjustment to ARC		
Annual OPEB Cost		92,685
Contributions made		(39,906)
Increase in Net OPEB obligation		52,779
Net OPEB obligation - beginning of year	***************************************	-
Net OPEB obligation - end of year	\$	52,779

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended December 31, 2014, is as follows:

Fiscal		Percentage of	
Year	Annual	<b>OPEB</b> Cost	Net OPEB
<b>Ended</b>	OPEB Cost	<b>Contributed</b>	<b>Obligation</b>
12/31/2014	\$ 92,685	43.1%	\$ 52,779

The Town's net OPEB obligation as of December 31, 2014 is recognized as a liability of the governmental activities in these financial statements.

# Funded Status and Funding Progress for OPEB

The funded status of the plan as of January 1, 2014, the date of the most recent alternative measurement method valuation is as follows:

Actuarial Accrued Liability (AAL)	\$ 1,122,850
Actuarial value of plan assets	
Unfunded Actuarial Accrued Liability (UAAL)	\$ 1,122,850
Funded ratio (actuarial value of plan assets/AAL)	0.0%
Covered payroll (active plan members)	\$ 1,981,132
UAAL as a percentage of covered payroll	56.7%

The alternative measurement method valuation involves estimates of the value of reported amounts and assumptions about the probability of events in the future. The total cost of providing post-employment benefits is projected, taking into account assumptions about current claim cost, turnover, mortality, health care trends, and other key assumptions. Internally generated key assumptions, based on recent trends within the Town, include general considerations, expected point at which benefits begin, and marital and dependency status. Mortality assumptions were derived from the SOA RPII-2014 Total Dataset Mortality Table fully generational using Scale MP-2014. The assumption on health care trends was provided by an independent company that assisted the Town in the preparation of the alternative measurement method valuation for GASB 45. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress presented as required supplementary information provides multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits, when available.

#### Actuarial Methods and Assumptions for OPEB

Projections of benefits for financial reporting purposes are based on the plan as understood by the Town and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the Town and plan members to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

In the January 1, 2014 alternative measurement method valuation the Project Unit Cost Method was used. The actuarial value of assets was not determined as the Town has not advance funded its obligation. The Town employs the Pay-as-you-go basis to fund the plan. The actuarial valuation assumptions include a 4.0% investment rate of return and initial annual healthcare cost trends of 9.0% for 2015, decreasing by .5% each year until 2023, which then assumes 5.0% thereafter, for health, pharmacy, dental, and vision, respectively. The amortization costs for the initial Unfunded Actuarial Accrued Liability (UAAL) is a level percentage of payroll for a period of thirty years on an open group basis. This has been calculated assuming the amortization payment increases at a rate of 3.5% per year.

#### NOTE 10-INTERFUND BALANCES AND TRANSFERS

The General Fund has paid for various items that are to be reimbursed from the Nonmajor Governmental Funds. These reimbursements due to the General Fund are reflected as an interfund receivable from the Nonmajor Governmental Funds. In addition, excess amounts have been reimbursed from a Nonmajor Governmental Fund and is reported as an interfund payable in the General Fund at year end. Interfund balances at December 31, 2014 are as follows:

		Due from				
	Nonmajor					
	General Governmental					
	<u>Fund</u>	<u>Funds</u>		<u>Totals</u>		
e General Fund		\$ 149,274	\$	149,274		
Nonmajor Governmental Funds	\$ 63,493			63,493		
<u>Q</u>	\$ 63,493	<u>\$ 149,274</u>	\$	212,767		

During the year, several interfund transactions occurred between funds. The various transfers between the General Fund and the Nonmajor Governmental Funds were made in accordance with budgetary authorizations. Interfund transfers for the year ended December 31, 2014 are as follows:

		Transfer from	
		Nonmajor	
	General	Governmental	
<b>10</b>	<u>Fund</u>	<u>Funds</u>	<u>Totals</u>
☑ General Fund		\$ 104,588	\$ 104,588
Nonmajor Governmental Funds	\$ 59,000	-	59,000
	\$ 59,000	\$ 104,588	\$ 163,588

# NOTE 11—RESTRICTED NET POSITION

Net position is restricted for specific purposes at December 31, 2014 as follows:

Permanent Funds - Principal	\$ 109,613
Permanent Funds - Income	20,465
Library Donations	68,794
Police Fund	80,695
Other Grants Fund	108,009
Public Safety Grants Fund	 10,321
	\$ 397,897

# NOTE 12—COMPONENTS OF FUND BALANCE

The components of the Town's fund balance for its governmental funds at December 31, 2014 are as follows:

				Nonmajor		Total
	C	General		vernmental	Gov	ernmental
Fund Balances		Fund		<u>Funds</u>		Funds
Nonspendable						
Prepaid expenses	\$	30,433			\$	30,433
Library donations		10,500				10,500
Permanent funds - Principal			\$	109,613		109,613
Restricted for:						
Permanent funds - Income				20,465		20,465
Police Fund				80,695		80,695
Public Safety Grants Fund				10,321		10,321
Other Grants Fund				108,009		108,009
Library donations		58,294				58,294
Committed for:						
Conservation Fund				156,653		156,653
Outside Details Fund				16,365		16,365
Water Suppression Fund				451,721		451,721
Recreation Revolving Fund				31,785		31,785
Expendable Trusts	1	,157,538			1	,157,538
Assigned for:						
Subsequent year's expenditures		15,000				15,000
Encumbrances		480,307				480,307
Library operations		187,072				187,072
Cannons and Statue Fund				1,401		1,401
World War II Monument Fund				86		86
Westville Road Mitigation Fund				133		133
Impact Fees Fund				121,528		121,528
Unassigned:						
Unassigned - General operations	_2	,100,265			_2	,100,265
	<u>\$ 4</u>	,039,409	\$	1,108,775	\$ 5	,148,184

#### NOTE 13—COMMITMENTS AND CONTINGENCIES

#### Sanitation Contract

During June 2010, the Town entered into a long-term agreement with an independent company for the disposal of solid waste and recycling services through June 2013. This long-term agreement was renewed during June 2013 for services to continue through June 2016. Terms of the contract include minimum payments plus a tipping fee per tonnage disposed. The Town shall have the option to extend the contract for two additional one-year terms. For the year ended December 31, 2013, the Town expended \$547,943 under the terms of the agreement. Minimum future payments based on the flat rate charged for services will be as follows:

Year Ending	Solid			
December 31,	<u>Waste</u>	<u>R</u>	ecycling	<u>Totals</u>
2015	\$ 209,000	\$	84,000	\$ 293,000
2016	 105,500		42,500	 148,000
	\$ 314,500	\$	126,500	\$ 441,000

#### Litigation

The Town's general counsel estimates that any potential claims against the Town, which are not covered by insurance, are immaterial and would not affect the financial position of the Town.

#### NOTE 14—RESTATEMENT OF BEGINNING FUND BALANCES

Fund balances as of January 1, 2014 were restated as follows:

		Nonmajor
	General	Governmental
	<u>Fund</u>	<u>Funds</u>
Fund balance - January 1, 2014 (as previously reported)	\$ 3,665,231	\$ 1,087,359
Amount of restatement due to:		
Transfer of indirect charges not accounted for		
and paid entirely by general fund	186,881	(186,881)
Fund balance - January 1, 2014, as restated	\$ 3,852,112	\$ 900,478

#### NOTE 15—IMPLEMENTATION OF FUTURE ACCOUNTING STANDARDS

The Governmental Accounting Standards Board (GASB) has issued Statement No. 68, *Accounting and Financial Reporting for pensions*, which the Town is required to implement for the year ending December 31, 2015. Management believes that this pronouncement will have a potentially significant impact on the Town's government-wide financial statements. Under GASB Statement 68, the Town will be required to report its estimated proportional share of the New Hampshire Retirement System's unfunded pension liability in the financial statements for fiscal years beginning after June 15, 2014.

SCHEDULE 1
TOWN OF PLAISTOW, NEW HAMPSHIRE
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Budgetary Basis) - General Fund

For the Year Ended December 31, 2014

				Variance with
	Budgeted	Amounts		Final Budget -
	Ostatasat	mt 1	Actual	Favorable
Davianuasi	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	(Unfavorable)
Revenues: Taxes	£ 4.024.056	¢ 4 024 056	Φ 5 170 472	\$ 235.517
	\$ 4,934,956	\$ 4,934,956	\$ 5,170,473	
Licenses and permits	1,570,000	1,570,000	1,641,693	71,693
Intergovernmental Charges for services	683,607	683,607 90,000	740,607 91,626	57,000 1,626
Interest and investment income	90,000	90,000		
Miscellaneous	379,495	379,495	5,486 543,495	5,486 164,000
Total Revenues				
Total Revenues	7,658,058	7,658,058	8,193,380	535,322
Expenditures:				
Current operations:				
General government	2,875,097	2,875,097	2,804,777	70,320
Public safety	2,573,943	2,555,943	2,497,816	58,127
Highways and streets	942,661	942,661	1,049,127	(106,466)
Sanitation	562,000	562,000	616,127	(54,127)
Water distribution and treatment	45,505	45,505	36,932	8,573
Health and welfare	173,264	173,264	161,114	12,150
Culture and recreation	239,001	239,001	211,942	27,059
Conservation	9,690	9,690	9,224	466
Capital outlay	221,000	221,000	189,376	31,624
Debt service	1	1		<u>l</u>
Total Expenditures	7,642,162	7,624,162	7,576,435	47,727
Excess revenues over (under) expenditures	15,896	33,896	616,945	583,049
Other financing sources (uses):				
Transfers in	162,505	162,505	139,588	(22,917)
Transfers out	(1,016,801)	(1,034,801)	(1,020,596)	14,205
Total other financing sources (uses)	(854,296)	(872,296)	(881,008)	(8,712)
Net change in fund balance	(838,400)	(838,400)	(264,063)	574,337
Fund balance at beginning of year				
- Budgetary Basis	3,275,001	3,275,001	3,275,001	
Fund balance at end of year				
- Budgetary Basis	\$ 2,436,601	\$ 2,436,601	\$ 3,010,938	\$ 574,337

#### SCHEDULE 2

# TOWN OF PLAISTOW, NEW HAMPSHIRE

# Schedule of Funding Progress for Other Post-Employment Benefits

For the Year Ended December 31, 2014

						UAAL as a
Actuarial	Actuarial	Actuarial	Unfunded			Percentage of
Valuation	Value of	Accrued	AAL	Funded	Covered	Covered
<u>Date</u>	<u>Assets</u>	Liability (AAL)	(UAAL)	<u>Ratio</u>	<u>Payroll</u>	<u>Payroll</u>
1/1/2014	\$ -	\$ 1,122,850	\$ 1,122,850	0%	\$ 1,981,132	56.7%

# TOWN OF PLAISTOW, NEW HAMPSHIRE NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 31, 2014

#### NOTE 1—BUDGET TO ACTUAL RECONCILIATION

Amounts recorded as budgetary amounts in the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – General Fund (Schedule 1) are reported on the basis budgeted by the Town. Those amounts differ from those reported in conformity with accounting principles generally accepted in the United States of America in the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds (Exhibit D). Property tax budgetary revenues are recognized when levied rather than when susceptible to accrual. Budgetary expenditures were adjusted for encumbrances. Budgetary revenues and expenditures were adjusted for capital lease activity, budgetary transfers and non-budgetary revenues and expenditures as follows:

	Revenues	Expenditures
	and Other	and Other
	Financing	Financing
	Sources	<u>Uses</u>
Per Exhibit D	\$ 8,337,332	\$ 8,150,035
Difference in property taxes meeting		
susceptible to accrual criteria	54,176	
Encumbrances, December 31, 2014		480,308
Encumbrances, December 31, 2013		(407,750)
Capital lease proceeds	(81,179)	(81,179)
Budgetary transfers	35,000	961,596
Nonbudgetary activity	(12,361)	(505,979)
Per Schedule 1	\$ 8,332,968	\$ 8,597,031

#### NOTE 2—BUDGETARY FUND BALANCES

The components of the budgetary fund balance for the General Fund are as follows:

Budgetary Fund Balance components -	
Nonspendable	
Prepaid expenses	\$ 30,142
Assigned for:	
Subsequent year's expenditures	15,000
Unassigned:	
General operations	2,965,796
	\$ 3,010,938

# TOWN OF PLAISTOW, NEW HAMPSHIRE NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) December 31, 2014

# NOTE 3—SCHEDULE OF FUNDING PROGRESS FOR OTHER POST-EMPLOYMENT BENEFITS

In accordance with GASB Statement #45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, the Town is required to disclose the schedule of funding progress for each of the three most recent actuarial valuations. The Town implemented the provisions of GASB Statement #45 during the year ended December 31, 2014. Accordingly, the funding progress has been presented for the most recent actuarial valuation report. Additional disclosures will be made as the information becomes available.

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# SCHEDULE A TOWN OF PLAISTOW, NEW HAMPSHIRE Combining Balance Sheet Governmental Funds - All Nonmajor Funds December 31, 2014

	Special		
	Revenue	Permanent	Combining
	<u>Fund</u>	<u>Funds</u>	<u>Totals</u>
ASSETS			
Cash and cash equivalents	\$ 946,461		\$ 946,461
Investments		\$ 130,078	130,078
Accounts receivable, net	122,608		122,608
Due from other governments	26,052		26,052
Due from other funds	63,493		63,493
Total Assets	1,158,614	130,078	1,288,692
DEFERRED OUTFLOWS OF RESOURCES			
Total deferred outflows of resources	-	***	<u></u>
Total assets and deferred outflows of resources	\$ 1,158,614	\$ 130,078	\$ 1,288,692
LIABILITIES			
Accounts payable	\$ 30,616		\$ 30,616
Due to other funds	149,274		149,274
Total Liabilities	179,890	\$ -	179,890
DEFERRED INFLOWS OF RESOURCES			
Unearned revenue	27		27
Total Deferred inflows of resources	27		27
FUND BALANCES			
Nonspendable		109,613	109,613
Restricted	199,025	20,465	219,490
Committed	656,524		656,524
Assigned	123,148		123,148
Total Fund Balances	978,697	130,078	1,108,775
Total Liabilities, Deferred Inflows of Resources			
and Fund Balances	<u>\$ 1,158,614</u>	\$ 130,078	\$ 1,288,692

SCHEDULE A-I
TOWN OF PLAISTOW, NEW HAMPSHIRE
Combining Balance Sheet
Governmental Funds - All Nonmajor Special Revenue Funds
December 31, 2014

			ASSETS	Cash and cash equivalents	Accounts receivable, net Due from other covernments	Due from other funds Total Assets	DEFERRED OUTFLOWS OF RESOURCES Total Deferred Outflows of Resources Total Assets and Deferred Outflows of Resources	LIABILITIES Accounts payable Due to other funds Total Liabilities	DEFERRED INFLOWS OF RESOURCES Uneamed revenue Total Deferred Inflows of Resources	FUND BALANCES Restricted	Committed	Assigned Total Fund Balances	Total Liabilities, Deferred Inflows of Resources and Fund Balances
		Conservation	Fund	\$ 184,265		184,265	\$ 184,265	\$ 18,691 8,921 27,612			156,653	156,653	\$ 184,265
		Police	Fund	\$ 81,343		81,343	\$ 81,343	\$ 648	1	80,695		80,695	\$ 81,343
	Outside	Details	Fund	\$ 11,954	16,735	28,689	\$ 28,689	\$ 12,324 12,324			16,365	16,365	\$ 28,689
	Water	Suppression	Fund	\$ 447,308	87,409	534,717	\$ 534,717	\$ 82,969	27		451,721	451,721	\$ 534,717
	Cannons	and Statue	Fund	\$ 1,401		1,401	5 1,401	(A)			10,	1,401	\$ 1,401
	World War II	Monument	Fund	98 \$		98	- 86	· ·			20	86	98
		Safety Grants	Fund	\$ 10,321		10,321	\$ 10,321			10,321		10,321	\$ 10,321
	Recreation	Revolving	Fund	\$ 32,367		32,367	\$ 32,367	\$ 582			31,785	31,785	\$ 32,367
Westville	Road	Mitigation	Fund	\$ 133		133	\$ 133		1			133	\$ 133
	Other	Grants	Fund		\$ 18,464	63,493	\$ 108,009	· ·	4	108,009		108,009	\$ 108,009
	Impact	Fees	Fund	\$ 177,283		177,283	\$ 177,283	\$ 11,925 43,830 55,755	1		101 500	121,528	\$ 177,283
		Combining	<u>Totals</u>	\$ 946,461	122,608	50,032 63,493 1,158,614	\$ 1,158,614	\$ 30,616 149,274 179,890	27	199,025	656,524	978,697	\$ 1,158,614

SCHEDULE B
TOWN OF PLAISTOW, NEW HAMPSHIRE
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds - All Nonmajor Funds
For the Year Ended December 31, 2014

Revenues:	Special Revenue <u>Funds</u>	Permanent <u>Funds</u>	Combining <u>Totals</u>	
	\$ 149,470		\$ 149,470	
Intergovernmental	, , ,			
Charges for services	293,598		293,598	
Interest and investment income	1,249	\$ 23	1,272	
Miscellaneous	120,428	2,970	123,398	
Total Revenues	564,745	2,993	567,738	
Expenditures:				
Current operations:				
Public safety	178,349		178,349	
Water distribution and treatment	24,143		24,143	
Culture and recreation	8,356		8,356	
Conservation	19,314		19,314	
Capital outlay	83,691		83,691	
Total Expenditures	313,853	•	313,853	
Excess of revenues over expenditures	250,892	2,993	253,885	
Other financing sources (uses):				
Transfers in	59,000		59,000	
Transfers out	(104,588)		(104,588)	
Total other financing sources (uses)	(45,588)	**************************************	(45,588)	
Net change in fund balances	205,304	2,993	208,297	
Fund balances at beginning of year	773,393	127,085	900,478	
Fund balances at end of year	\$ 978,697	\$ 130,078	\$ 1,108,775	

SCHEDULE B-1
TOWN OF PLAISTOW, NEW HAMPSHIRE
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds - All Nonmajor Special Revenue Funds
For the Year Ended December 31, 2014

Combining <u>Totals</u>	\$ 149,470 293,598 1,249 120,428 564,745	178,349 24,143 8,356	19,314 83,691 313,853	250,892	59,000 (104,588) (45,588)	205,304	773,393	\$ 978,697
Impact Fees <u>Fund</u>	\$ 216 65,259 65,475		41,895	23,580	(15,000)	8,580	112,948	\$ 121,528
Other Grants <u>Fund</u>	\$ 63,326 50,000 113,326	29,826 24,143	53,969	59,357	49,000	108,357	(348)	\$ 108,009
Westville Road Mitigation Fund	8		1			ı	133	\$ 133
Recreation Revolving <u>Fund</u>	\$ 11,965 51 12,016	8,356	8,356	3,660	1	3,660	28,125	\$ 31,785
Public Safety Grants <u>Fund</u>	\$ 855 24 879		2,502	(1,623)	(5,692)	(7,315)	17,636	\$ 10,321
World War II Public Monument Safety Grants <u>Fund</u>	·		•	1	•	1	98	\$ 86
Cannons vand Statue	\$ 2		a vaccousting variables of the second	2		2	1,399	\$ 1,401
Water Suppression <u>Fund</u>	\$ 165,188 632 263 166,083		1	166,083	(83,896)	82,187	369,534	\$ 451,721
Outside Details Fund	\$ 115,590 43 115,633	135,459	135,459	(19,826)	•	(19,826)	36,191	\$ 16,365
Police Fund	\$ 86,144 4,825 90,969	13,064	8,673	69,232		69,232	11,463	\$ 80,695
Conservation Fund	\$ 281		19,314 30,621 49,935	(49,573)	10,000	(39,573)	196,226	\$ 156,653
	Kevenues: Intergovernmental Charges for services Interest and investment income Miscellaneous Total Revenues	Expenditures: Current operations: Public safety Water distribution and treatment Culture and recreation	Conservation Capital outlay Total Expenditures	Excess of revenues over (under) expenditures	Other financing sources (uses): Transfers in Transfers out Total other financing sources (uses)	Net change in fund balances	Fund balances (deficit) at beginning of year	Fund balances at end of year

# SCHEDULE C

# TOWN OF PLAISTOW, NEW HAMPSHIRE Combining Statement of Assets and Liabilities All Agency Funds

December 31, 2014

ASSETS	School Agency <u>Funds</u>	Escrow Agency <u>Funds</u>	Combining <u>Totals</u>
Cash and cash equivalents Total Assets	\$ 75,068 \$ 75,068	\$ 256,967 \$ 256,967	\$ 332,035 \$ 332,035
LIABILITIES			
Deposits		\$ 256,967	\$ 256,967
Due to other governments	\$ 75,068		75,068
Total Liabilities	\$ 75,068	\$ 256,967	\$ 332,035